

Message Text

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PAGE 01 STATE 304566
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TO USMISSION USUN NEW YORK IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
INFO AMEMBASSY BONN PRIORITY
AMEMBASSY DAR ES SALAAM PRIORITY
AMEMBASSY GABORONE PRIORITY
AMEMBASSY LAGOS PRIORITY
AMEMBASSY LUSAKA PRIORITY
AMEMBASSY MAPUTO PRIORITY
AMEMBASSY PARIS PRIORITY
AMEMBASSY PRETORIA PRORITY
AMEMBASSY OTTAWA PRIORITY
WHITE HOUSE PRIORITY

C O N F I D E N T I A L STATE 304566

EXDIS

E.O. 11652: GDS

TAGS: RH, UNSC, PDEV, ESTC

SUBJECT: CONSULTATIONS ON SECURITY COUNCIL CONTINGENCIES

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 304566

REF: A. USUN 5756; B. STATE 302458

1. USUN SHOULD INFORM UKUN OF OUR AGREEMENT THAT AD
REFERENDUM CONSULTATIONS ON CONTINGENCY PLANS FOR DEALING
WITH SOUTHERN AFRICAN ISSUES IN THE SECURITY COUNCIL SHOULD
BE RESUMED AS QUICKLY AS POSSIBLE, IN OUR VIEW NOT LATER
THAN THE FIRST WEEK OF JANUARY. DEPARTMENT AGREES THAT

CONSULTATIONS SHOULD BE EXPANDED TO INCLUDE OTHER WESTERN SC MEMBERS AND THEY SHOULD BE INVITED TO PARTICIPATE IN NEXT ROUND IF UKUN HAS NO OBJECTION.

2. WE BELIEVE THAT FUTURE CONSULTATIONS SHOULD PROCEED ON TWO TRACKS: (A) DECIDING ON THE STRATEGY FOR HANDLING RHODESIA/NAMIBIA CONTINGENCIES IN THE COUNCIL IN JANUARY; (B) DECIDING ON STEP OR STEPS UK AND US WOULD BE PREPARED TO TAKE IN PURSUIT OF THEIR COMMITMENT TO IMPLEMENT THE US/UK PLAN, WHEN IN THEIR JUDGMENT THE MOMENT FOR SUCH ACTION HAS BEEN REACHED. THESE LATTER DISCUSSIONS MAY PROCEED WITH THE PARTICIPATION OF THE OTHER THREE WESTERN SC MEMBERS BUT BECAUSE OF THE PARTICULAR RESPONSIBILITY OF THE UK AND THE US IT WILL PROBABLY BE NECESSARY TO PURSUE THIS ISSUE MORE INTENSIVELY IN BILATERAL CHANNELS

WITH THE POSSIBLE PARTICIPATION OF EXPERTS IN NEW YORK OR WASHINGTON.

3. YOU SHOULD ADVISE UKUN THAT DEPARTMENT IS REVIEWING INTENSIVELY A VARIETY OF OPTIONS FOR ADDITIONAL STEPS.

4. ADDITIONALLY, OUR WILLINGNESS TO EXERT PRESSURES ON SMITH AND SOUTH AFRICA AT THE APPROPRIATE TIME WILL BE CREDIBLE ONLY IF WE ARE PREPARED TO DESCRIBE THE CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 304566

MOST LIKELY FORM THEY WILL TAKE. WE ARE ENTIRELY IN AGREEMENT WITH THE UK VIEW THAT WE SHOULD NOT SIMPLY BE REACTIVE IN RESPONDING TO PRESSURES BY AFRICANS AND OTHERS IN THE UN. WE THINK CONTINGENCY PLANNING SHOULD FOCUS ON BOTH THE STRATEGY WE MIGHT PURSUE IN DEALING WITH SOUTHERN AFRICAN QUESTIONS IN THE SECURITY COUNCIL, AND THE MORE IMPORTANT ISSUE OF WHAT WE ARE PREPARED TO DO TO INFLUENCE NEGOTIATIONS ON RHODESIA AND NAMIBIA AT THE PROPER TIME.

5. ON THE ISSUE OF STRATEGY FOR AVOIDING UNTIMELY CALLS FOR SECURITY COUNCIL ACTION IN JANUARY, YOU MAY INFORM UKUN AND THE OTHER WESTERN COUNCIL MEMBERS THAT WE BELIEVE PROGRESS IN THE NAMIBIA AND RHODESIA DISCUSSIONS IS THE BEST ANSWER. WE COULD POINT TO THE POSSIBILITY OF PROXIMITY TALKS ON NAMIBIA IN JANUARY AND RENEWED TALKS WITH THE PF AND FRONT LINE ON OUR RHODESIA INITIATIVE AS EVIDENCE OF THE KIND OF RENEWED MOMENTUM WHICH SHOULD NOT BE INTERRUPTED BY CONFRONTATIONAL DEBATES AND DEMANDS FOR ACTION THE WEST IS NOT READY TO TAKE.

6. FOR LONDON: YOU SHOULD DRAW ON THE ABOVE IN BRIEFING FCO AND IN ADDITION YOU SHOULD POINT OUT THAT WE EXPECT TO BE IN A POSITION BEFORE LONG TO COMMENT ON THE "FIFOOT DRAFT", END-USER CERTIFICATION, PACKAGES OF ECONOMIC MEASURES WHICH INCLUDE OIL AS WELL AS OTHER GOODS OR SERVICES. THIS REVIEW IS BEING CONDUCTED NOT BECAUSE WE THINK THE TIME HAS COME TO IMPOSE ADDITIONAL SANCTIONS; RATHER WE BELIEVE WE WILL BE IN A BETTER POSITION TO INFLUENCE EVENTS IN THE SECURITY COUNCIL ONCE WE HAVE DECIDED WHAT STEPS WE WOULD BE PREPARED TO TAKE WHEN THE TIME COMES.

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